

SNFI Cluster Coordination Meeting | May 16, 2023

Meeting Minutes

Location: MS Teams

Time: 12:30 – 14:15 Sudan time

Attendance: MS Teams attendance sheet annexed at the end of the document.

Agenda:

- Situation Update
- HRP Revision
- SHF Allocation for S/NFI Partners
- Interim SAG Composition

Situation Update:

- At the time of the meeting, the official figure from IOM DTM for the newly internally displaced individuals remained at 736,223 as of May 5. Following the meeting, IOM DTM released an update, which indicated an increase of 106,907 new IDPs, bringing the total figure to 843,130 as of May 10. Additionally, UNHCR estimates over 205,000 individuals have crossed into neighboring countries, showcasing the widespread effects of the situation.
- Considering hardest hit areas are densely populated urban centers we expect this steep trend of displacement to continue, with 6-8 million people under siege in Khartoum alone.
- The situation in West Darfur remains catastrophic as armed elements mix with inter-communal dynamics, while the situation in North Darfur and South and West Kordofan states continues to be volatile and unpredictable due to presence of criminal gangs and increase in criminality, armed robberies, and break-ins. North Kordofan remains at risk with El Obeid being the logistics hub of the country.
- Donors are hesitant to allocate resources early on, as they doubt our capacity to respond amidst intense insecurity and access challenges. Hence, it's critical partners share their achievements and success stories with the Cluster, so we can highlight them and demonstrate our collective capacity to respond. Partners are requested to speak up during meetings or share narrative inputs and pictures through email, as well as to report in ActivityInfo as much as possible.
- Likewise, we urge our partners to share upcoming assessment plans, so we can maximize these opportunities to better understand both the needs and market functionality with respect to Shelter and NFI interventions. We also advocate for the sharing of assessment reports to enable cluster-wide distribution and foster better collective understanding of the situation and ultimately better programming.

Achievements and Plans:

- Solidarités International is looking to newly engage with the S/NFI Cluster, as they are actively working with the Logistics Cluster to move contingency stocks from Dubai to Port Sudan, including shelter and non-food items. Target states include Port Sudan, Gedaref, Aj Jazirah, and potentially Khartoum, contingent upon evolving opportunities in response to the changing context.

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- In response to reaching populations in hotspot areas, including Khartoum, the Cluster Coordinator reported that efforts are underway to engage with neighborhood committees actively responding on the frontlines of this conflict. For instance, SHF is liaising with an INGO outside of the traditional humanitarian space, which has, through its development programs, built extensive linkages with these civil society groups. This way SHF can channel funds to these integral groups while at the same time ensuring the necessary due diligence.
 - National NGO Forum Coordinator reported on the ongoing interagency assessment conducted across reception areas and gathering sites in Port Sudan. The assessment is scheduled to conclude on May 16, with the final report expected by the end of the week. Participation in the assessment involved two National NGOs, two to three International NGOs, and UN agencies. Both Sudanese and non-Sudanese citizens were targeted by the assessment. Preliminary findings revealed a potential shift in NFI needs in the current context, whereby displaced communities specifically emphasized the need for pillows in addition to standard NFI kit items such as sleeping mats and jerry cans.
 - National NGO Forum Coordinator reported they were able to form connections with neighborhood/service committees across all states in Sudan and confirmed that a database of these contacts is available and can be shared with any organization looking to engage with neighborhood committees directly.
 - The Cluster Coordinator emphasized the need for adaptability and the importance of interventions being relevant to the actual needs on the ground. Partners are encouraged to refer to the sector-specific assessment questions presented during the last meeting, and to continue querying the shelter and NFI needs specific to the current context. It was noted that standard kit items have frame agreements in place which makes sourcing easier, and that it is critical to now explore markets for the new needs which are being identified.
 - Head of Office for North Kordofan state from Save the Children, highlighted her organization's work which mainly focuses on supporting refugees in partnership with UNHCR, and queried the possibility of expanding this support to internally displaced persons, given the increasing numbers of IDPs across 8 localities in the state. Additionally, to better understand the needs of newly displaced, an assessment is planned at state level in coordination with HAC.
 - The Cluster Coordinator clarified that expanding the UNHCR partnership to include IDPs would need to be discussed with UNHCR directly. However, from the broader Cluster perspective, it is highly encouraged for capable Shelter and NFI actors, who have primarily focused on the refugee response particularly in the East, to utilize their extensive experience and valuable lessons learned, to now support overwhelming numbers of IDPs in those areas. Partners should leverage SHF and other funding opportunities to expand their programs and respond equally to all population groups affected by this conflict.
 - UNHCR shared an update from Kassala state, stating that 900 families received NFI kits in the Shagrab camp. The intervention primarily targeted newly displaced refugees, but also some IDPs that have arrived or have been relocated to Shagrab camp.
 - UNHCR shared an update on West and Central Darfur, stating that while no S/NFI activities were implemented yet, contact has been established with SRCS, which has a team of 75 staff members and 300 volunteers in West Darfur, and 15 staff members and 300 volunteers in Central Darfur, ready to conduct an immediate assessment once the situation on the ground stabilizes.
 - In North Darfur, UNHCR in collaboration with SORR, has distributed NFIs, tents and 5 generators to the hospital and 4 health centers in El Fasher town. Additionally, discussions with partners at

state level are ongoing to resume work and start assessments in high displacement areas identified by the DTM such as Kebbkabiya, Tawila and Saraf Omra. Challenges with telecommunications, logistics and partner presence on the ground are constraining these efforts, however, SORR and Tabashir NGOs, have shown capacity to conduct assessments, contingent on security conditions, as they have staff on the ground across 4 localities of North Darfur and in El Fasher town. Additionally, inter-sector coordination is ongoing at state level and plans are underway for a joint distribution with other clusters, such as FSL and WASH.

- UNHCR Gedaref is continuing with shelter and NFI activities across various existing camps, which includes the NFI kit distribution to Ethiopian refugees via NRC and SORR distribution of emergency shelter kits (ESKs). Recently, 8,000 plastic sheets were prepositioned across these camps in preparation for the rainy season. UNHCR is using their regular transporter and the existing frame agreement for moving the items for now. However, discussions are ongoing on revision of unit prices owing to rising fuel costs, that have affected Gedaref as well. Additionally, the ESK supplier has also confirmed he will be able to continue with the supply of natural shelter materials. In terms of newly displaced, individuals that have arrived to Um Gulja are now being relocated to Um Gargour, where installation of 1,000 tents is expected to begin soon, through NRC. UNHCR has allocated additional resources to cover distribution costs for SORR that will start distributing NFI kits for new arrivals across Aj Jazirah and Gedaref. WHH has 700 NFI kits leftover from before the crisis, which will now be handed over to SORR.
- In White Nile, UNHCR constructed 19 communal shelters to accommodate overwhelming numbers of refugees fleeing Khartoum, with additional 8 still under construction and expected to finalize by the end of next week. Additionally, 70 tents were pitched in Al Alagaya and Um Sangour camps to house the new arrivals. Plans are also underway to preposition tents in Al Jabalain locality to support the establishment of a new camp in Abu Doloa site. In preparation for the upcoming rainy season, the tender has been completed and contractor selected for flood mitigation measure implementation, with civil works expected to start within the next week or two.
- UNHCR also shared they are undertaking a country-wide assessment in terms of access to the stock of 42,000 full NFI kits spread across 9 warehouses, many of whom are still inaccessible due to insecurity. Based on that assessment the emergency response plan will be developed, together with the gap analysis to inform future procurement.
- The Cluster Coordinator acknowledged the ongoing support for refugees and expressed gratitude to all partners for sharing their achievements, emphasizing the importance of effectively communicating these efforts to donors. However, partners were also urged to scale up and report on support provided to IDPs as well, which will be instrumental in mobilizing funding for all population groups affected by this crisis.

HRP Revision:

- Intense discussions, with frequent back and forth, have been going on at ISCG and HCT level in the last week. The initial financial requirement across all clusters jumped from 1.7 billion to 3.6 billion. However, this figure was not well received by the HCT or donors due to implementation constraints and only 6 months left until the end of the year, leading to pressure to reduce this figure. The final financial requirement, across all clusters, landed at 2.6 billion.
- IOM DTM has developed three planning scenarios, from best case to worst case, whereby OCHA has instructed Cluster Coordinators to base HRP revision on the middle scenario: an expected displacement of 1.8 million people over the next six months, including the 730,000 already displaced. Challenges with supplies, insecurity, access, and banking issues are anticipated and had to be factored in.

Sector-specific considerations:

- The primary need for shelter and NFI assistance arises once people are displaced. Given that the majority of displaced people are seeking safety in northern and eastern parts of the country, which are accessible, the Shelter and NFI Cluster faces fewer constraints in its operating environment compared to other Clusters.
- Intensifying efforts to reach displaced populations in hotspot regions will further enhance the cluster's ability to provide much-needed assistance.
- Shelter and NFI Cluster operates mainly at household level and can leverage rapid deployment of NFI kits and tents, as well as establishment of communal shelters that accommodate multiple households, to quickly reach affected populations. Despite the limited timeframe of 6-7 months until the end of the year, responding effectively to significant needs of affected populations is still possible, provided adequate funding is allocated.
- It is assumed that international procurement will be possible, despite current constraints at Port Sudan. Efforts are being made to explore other land routes, air bridges and staging areas in nearby countries.
- Contingent on banking functionality, cash assistance can also be disbursed quickly to reach large amounts of people which is very helpful in mass displacement scenarios. Cash for rent in particular, could be a very valuable solution for sheltering children, women and other vulnerable groups, in order to preserve their health and reduce the risk of GBV.
- Cash for NFIs and shelter materials is dependent on market functionality, but recent news on ESK suppliers has been positive.
- Partners are advised to consider these points when undertaking their HRP project revision, and to realistically assess the feasibility of interventions, targets and locations before including them in the revised projects.

Revised PiN and Target:

- An updated Severity Map was presented, outlining priority geographic areas. Active conflict areas, particularly urban centers, have seen an increase in severity, and so have the regions experiencing mass displacement, such as the East, or the northern border with Egypt.
- PiN has experienced a 90% increase, from 3M to 5.7M, which is in line with the IOM DTM Scenario 2 or 1.8 newly displaced people by the end of the year.
- Targeted PiN has seen a more modest increase of 27%, from 1.5M to 1.9M, reflecting operational constraints and the intent to remain realistic given the time remaining in the year. The target of 1.9M, which translates to 380,000 households, is considered feasible with swift deployment activities such as mass shelters, tents and NFIs.
- It is assumed that 75% of the target households (285,000 HH) will receive full NFI kits, or more accurately that 100% of target households will receive at least partial kits, since at times not all items from the standard kit are needed or available. Considering our poor track record with shelter in the past, it is assumed that 50% of targeted households (190,000 HH) will receive various kinds of shelter assistance. Given the overlap between the two, where certain families will receive both,

the total number of households reached by shelter and/or NFI assistance will be 380,000HH or 1.9M people.

- Despite the modest target increase, the financial ask has increased significantly (146%) due to prices skyrocketing.

Priority Areas & Groups:

- In addition to responding in the eastern and northern parts of the country experiencing mass displacement, as well as intensifying efforts to reach people in hotspot areas, a strong focus will also be on supporting people in transit accumulating in border areas or in-country transit locations.
- Newly displaced individuals, especially those in the open, overcrowded public buildings, or in camps/gathering sites, are the first priority among target groups. Support will also extend to less visible groups, such as those staying with friends or family, and those in transit, as well as to vulnerable residents in hotspot areas. Additionally, there is a need to support returning communities in areas where clashes have ended, as many homes have been destroyed due to indiscriminate fighting, air raids and looting. When it comes to those in protracted displacement, support will encompass only the most vulnerable that require support with shelter repair or replenishment of worn out, lost or stolen items. Same as every year, the incoming flood season will not only affect a large number of people, but also further complicate response efforts as many more roads will become impassable.
- While emergency shelter and NFI assistance may not be apparent for residents (populations that are not yet displaced), considerations should be given on how to tailor assistance to all affected groups. For example, residents may benefit from items for solar phone charging, and maintaining connectivity can save lives. Similarly, provision of generators at community or facility level can be included under the "General Site Development" activity.

Activities & Costing:

- The 146% increase in financial requirement is informed mainly by inflation and elevated prices, corroborated by Mercy Corps Market Assessment which showed an average 134% price hike and a 50-300% surge in transportation costs. Along with the 27% target increase, sector activity costs have seen an average 75.2% escalation, both of which contributed to the overall financial ask increase. The increase consideration is lower for items procured internationally and higher for those procured locally.
- New activities include the establishment of communal shelters, cash for rent and general site development.
- Communal shelter cost estimate is calculated as an average between a 10x24m mass shelter made of poles and plastic sheets (approx. \$4,000) and a 10x24m Rubb Hall (approx. \$12,000), which results in an average cost of \$8,000 per communal shelter or \$650 per household. The unit remains at household level to allow for flexible calculations considering the different sizes and shapes of mass shelters.
- A preliminary market survey was conducted to determine cash for rent prices. Currently, the average cost is \$800 per month, but prices may vary and will be tracked for future changes.
- For general site development, the new Abu Dholo site was used as a reference. Its BoQ, which includes site clearance, backfilling, plot demarcation, drainage, and both pedestrian and access roads, has been used to calculate an average cost per household. Flexibility has been emphasized

regarding this general activity, allowing for a broad range of actions to be included under this category, including generators, solar mini-grids, and other community level interventions.

- When it comes to NFI activities, partners are encouraged to go beyond the standard kit and propose any necessary items specific to the crisis at hand, such as solar chargers and radios.
- A question was raised regarding the flexibility of project revision, and whether partners can only change targets, or can also choose to introduce new activities from the proposed cluster list. In response, it was confirmed that organizations are allowed and encouraged to adjust their project to include any new activities suggested by the Cluster.

Project Revision General Guidance:

- According to the latest update from OCHA, the HRP partner project revision is officially starting on Monday, May 22, and will be open for one week.
- Those with stable internet connection are expected to undertake the revision online, through the online project system. OCHA has conducted the training on this and the recording can be found here:

[OCHA Training on HRP Project Revision and New Project Submission in the Online Project Module](#)

- Those with connectivity issues, mainly National NGOs, can submit projects through the Offline Excel Sheet, circulated through email earlier.
- Existing projects will likely need revisions due to anticipated target increases. Even projects that remain relevant are expected to undergo target revisions if nothing else.
- Organizations active in the S/NFI Cluster, or those looking to newly engage with the S/NFI Cluster, that have not submitted an HRP project in the past, are strongly encouraged to use this opportunity to do so.
- Partners are asked to be concise and consistent to ensure smooth project approval given the tight deadlines. The narrative should be consistent with activities and targets listed at the end of the document. If selected activities include cash or voucher assistance, then this should also be reflected in Section 3 under CVA. All activities proposed by the cluster are strictly lifesaving, therefore, under Section 8, in terms of the disaggregation across HRP objectives, your project should fall 100% under SO1 – Lifesaving. In Section 9, questions enquiring on whether your project is contributing to durable solutions, should be answered with No.
- When it comes to the offline sheet for partners struggling with connectivity, it consists of 4 sheets. Sheet #1 is designated for Project Revision. Sheet #2.1 is designated for New Project Submission. Sheet #2.2 contains the list of all organizations that have previously submitted an HRP project, that serves as a reference for Sheet #2.1. While Sheet #2.3 allows organizations to register their details in case they have never submitted an HRP project before.
- Partners are reminded they should base project submissions on funding expected only from institutional donors, pooled funds and private donations, while funding from UN agencies will be recorded by the UN agencies themselves.
- Partners are also reminded that all projects targeting refugees, even Shelter and NFI ones, should be submitted under the RCF and not under the Shelter and NFI Cluster.

SHF Allocation under the 48hrs Response Modality:

- The Cluster has been asked to support SHF with the selection of best-placed NGOs to absorb the \$2M available as part of the first phase of the 48-hour allocation modality. The idea is to preposition funds with capable partners that are most likely to be able to implement shelter and NFI activities under current operational constraints, so that when a window of opportunity to respond presents itself, they have resources to immediately act.
- SHF expects the Cluster to pre-select 3-6 partners, ensuring that at least one third of these are national NGOs. From this shortlist, SHF will make the final selection of partners who will form a consortium to manage the allocated \$2M.
- Call for Expression of Interest will be launched after this meeting. The shortlist, which includes 3 International NGOs and 3 National NGOs, will be determined through a scoring exercise at SAG level.

Interim SAG Composition:

- The following organizations are new SAG members:
 - **2 UN Agencies:**
IOM
UNHCR
 - **2 INGOs:**
NRC
SCI
 - **2 NNGOs:**
UPO
SORR
- OCHA, INGO Forum, NNGO Forum, Donors, Red Cross/ Red Crescent representatives are welcome to reach out to us and express their interest to join SAG meetings as Observers.

End.

Participants

Name	First Join	Last Leave	In-Meeting Duration	Email
Iva Vavic [UNHCR]	5/16/23, 12:16:50 PM	5/16/23, 2:17:32 PM	2h 41s	vavic@unhcr.org
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Lorna FURMINGER	5/16/23, 12:27:47 PM	5/16/23, 2:17:12 PM	1h 49m 24s	lorna.furminger@acted.org
Lurwang Santo SORR programme coordinator	5/16/23, 12:28:15 PM	5/16/23, 12:47:13 PM	18m 57s	
John Bosco Wale	5/16/23, 12:30:00 PM	5/16/23, 2:17:22 PM	1h 47m 22s	john.wale@drc.ngo
Mohammed Ahmed	5/16/23, 12:30:05 PM	5/16/23, 12:49:37 PM	19m 32s	mohammah@unhcr.org
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Mauro Costa (COOPI)	5/16/23, 12:30:32 PM	5/16/23, 1:20:27 PM	49m 54s	
Fungayi Mutasa	5/16/23, 12:30:44 PM	5/16/23, 2:16:59 PM	1h 27m 42s	mutasa@unhcr.org
Moin Muqat	5/16/23, 12:30:46 PM	5/16/23, 2:17:10 PM	1h 45m 15s	muqat@unhcr.org
kiden Stella Jacob	5/16/23, 12:30:56 PM	5/16/23, 12:39:37 PM	8m 40s	
Florence Mangwende	5/16/23, 12:31:01 PM	5/16/23, 2:17:02 PM	1h 46m 1s	florence.mangwende@nrc.no
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tagelsir	5/16/23, 12:31:22 PM	5/16/23, 2:17:17 PM	1h 42m 35s	
Juliette RAVAUULT	5/16/23, 12:31:42 PM	5/16/23, 2:17:09 PM	1h 45m 27s	jrvault@solidarites.org
Mohamed Osman	5/16/23, 12:31:50 PM	5/16/23, 1:41:30 PM	1h 9m 39s	osmanmoh@unhcr.org
EGN - Field Coor	5/16/23, 12:31:53 PM	5/16/23, 2:17:24 PM	1h 45m 30s	Egn.field.coo@solidarites-sudan.org
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Pankaj Kumar Singh	5/16/23, 12:33:24 PM	5/16/23, 12:59:32 PM	26m 8s	singhpa@unhcr.org
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AbedElQader	5/16/23, 12:33:55 PM	5/16/23, 1:41:13 PM	1h 7m 17s	
Abdlerazig Abdalla, Sara	5/16/23, 12:33:58 PM	5/16/23, 12:52:13 PM	18m 15s	sara.abdlerazig@savethechildren.org
Osama Abdelgadir Mohamed Toum Babiker	5/16/23, 12:34:14 PM	5/16/23, 2:17:30 PM	1h 43m 15s	Osama.Abelgadir@savethechildren.org

Waweru Ndungu	5/16/23, 12:34:27 PM	5/16/23, 2:17:08 PM	1h 42m 40s	ndunguw@unhcr.org
Gomo Mohammed (Guest)	5/16/23, 12:36:04 PM	5/16/23, 1:00:34 PM	24m 30s	
Najmeldin.Ibrahim@savethechildren.org	5/16/23, 12:36:33 PM	5/16/23, 2:17:32 PM	1h 40m 58s	
Pascal Rukundo	5/16/23, 12:37:23 PM	5/16/23, 1:02:04 PM	24m 40s	rukundop@unhcr.org
kiden Stella Jacob	5/16/23, 12:37:25 PM	5/16/23, 1:06:01 PM	28m 36s	
Mohammed Idriss	5/16/23, 12:37:41 PM	5/16/23, 1:07:49 PM	30m 7s	MohammedAI@WEAREALIGHT.ORG
Ibrahim Modi, UPO	5/16/23, 12:38:25 PM	5/16/23, 1:09:36 PM	31m 11s	
Abeer Abdulrahman	5/16/23, 12:38:39 PM	5/16/23, 2:17:32 PM	1h 38m 53s	
HERNANDEZ Laura (ECHO Khartoum)	5/16/23, 12:40:22 PM	5/16/23, 2:17:05 PM	1h 36m 43s	laura.hernandez-perez@echofield.eu
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Mohamed Nour Eldin SAHARI ORG	5/16/23, 12:40:50 PM	5/16/23, 12:44:17 PM	3m 27s	
Aboye Aschenaki	5/16/23, 12:41:17 PM	5/16/23, 2:17:06 PM	1h 35m 48s	AboyeA@WEAREALIGHT.ORG
Ralph Chirovamangu	5/16/23, 12:41:46 PM	5/16/23, 2:17:32 PM	1h 35m 45s	Ralph.Chirovamangu@welthungerhilfe.de
Mohammad Golam Sorwar	5/16/23, 12:43:25 PM	5/16/23, 1:00:55 PM	17m 29s	Sorwar.Mohammad@irworldwide.org
Elmutaz Raziq	5/16/23, 12:43:26 PM	5/16/23, 2:17:32 PM	1h 34m 5s	
Saleh, Abdelwahid	5/16/23, 12:43:44 PM	5/16/23, 2:17:32 PM	21m 28s	Abdelwahid.Saleh@savethechildren.org
Muaamar Alwan	5/16/23, 12:43:54 PM	5/16/23, 2:17:18 PM	1h 33m 23s	alwanm@unhcr.org
Ahmed Dawelbeit {HDPO} = CD (Guest)	5/16/23, 12:46:02 PM	5/16/23, 2:17:32 PM	1h 31m 29s	
Karanja, Boniface	5/16/23, 12:47:03 PM	5/16/23, 2:17:32 PM	1h 30m 28s	Boniface.Karanja@savethechildren.org
Ismael Hagana	5/16/23, 12:48:07 PM	5/16/23, 2:08:01 PM	1h 19m 54s	
Lurwang Santo SORR programme coordinator	5/16/23, 12:48:18 PM	5/16/23, 2:17:32 PM	1h 29m 14s	
Susan Mulievi	5/16/23, 12:51:56 PM	5/16/23, 2:03:59 PM	1h 4m 35s	susan.mulievi@nrc.no
Mona Mohammed	5/16/23, 12:55:49 PM	5/16/23, 1:20:53 PM	25m 4s	
Kiden Stella Jacob	5/16/23, 1:02:17 PM	5/16/23, 1:31:23 PM	29m 5s	
Abuelgasim Adam, Haitham	5/16/23, 1:07:30 PM	5/16/23, 2:08:02 PM	1h 31s	haitham.abuelgasim@savethechildren.org
Ibrahim Modi, UPO	5/16/23, 1:08:10 PM	5/16/23, 2:16:58 PM	1h 8m 47s	
Rasha CfPS	5/16/23, 1:08:42 PM	5/16/23, 2:05:28 PM	56m 46s	
Owais (Awima Housing Solution)	5/16/23, 1:11:20 PM	5/16/23, 1:43:47 PM	32m 26s	
Hassan, Huda	5/16/23, 1:12:00 PM	5/16/23, 1:23:12 PM	11m 11s	Huda.Hassan@savethechildren.org
Muhieldin - JMCO	5/16/23, 1:15:16 PM	5/16/23, 2:17:17 PM	1h 2m	
Mauro Costa coopi	5/16/23, 1:23:44 PM	5/16/23, 1:24:35 PM	50s	
Mauro Costa coopi	5/16/23, 1:25:10 PM	5/16/23, 1:26:34 PM	1m 23s	

Mauro Costa (COOPI)	5/16/23, 1:26:47 PM	5/16/23, 2:17:08 PM	50m 21s	
Kiden Stella Jacob	5/16/23, 1:32:45 PM	5/16/23, 2:17:32 PM	44m 46s	
Afaf Hamid	5/16/23, 1:55:03 PM	5/16/23, 2:17:23 PM	18m 32s	Afaf.Hamid@practicalactionsd.org
Ayah Omar	5/16/23, 2:01:09 PM	5/16/23, 2:17:07 PM	15m 57s	ayah.omar@etharrelief.org
Ismael Hagana GAH SNGO Forum	5/16/23, 2:12:55 PM	5/16/23, 2:17:32 PM	4m 36s	