

A photograph of an elderly woman in profile, walking from left to right. She is carrying a large, crumpled blue tarp on her back, secured with a dark strap. She is also carrying a large, shiny metal bowl in her right hand. She is wearing a white long-sleeved shirt, a dark patterned vest, and a colorful, patterned skirt. The background is a dusty, open area with some blurred figures and objects in the distance.

Ethiopia ES/NFI Cluster Second Round Prioritization of 2025: Woredas and Activities

May-2025

Operational Overview



Ethiopia's humanitarian shelter and NFI needs remain critical, driven by prolonged instability and sustained displacement. Hundreds of thousands of people continue to live in overcrowded, unsafe, and deteriorating conditions, with limited access to essential items and services. Many shelter structures have exceeded their intended lifespan, and NFI gaps persist due to a prolonged absence of replenishments.

Response capacity has sharply declined. By the end of March 2025, the ES/NFI Cluster had reached only **6%** of its annual target to date, despite reducing its operational scope by 38% compared to 2024. This reflects a broader funding and capacity crisis. The suspension of key donor funding, notably from USAID, has led to a steep reduction in partner operations, leaving many high-need areas without adequate support.

There are currently no contingency stockpiles at the national or sub-national level. This lack of pre-positioned supplies combined with pipeline disruptions and a reduced field presence has severely compromised the Cluster's ability to respond to urgent shelter needs or rapid deteriorations in living conditions. Meanwhile, local procurement has become increasingly unfeasible due to inflation, poor-quality goods, and fragile supply chains.

The convergence of deteriorating conditions, underfunding, and constrained response capacity is intensifying risks for already vulnerable populations. Women, children, persons with disabilities, older people, and those living in congested shelter environments face increased exposure to health hazards, protection threats, and further marginalization.

During this response period, the ES/NFI Cluster will prioritize:

- Delivery of life-saving shelters and NFIs to the most underserved communities;
- Scale-up of repair, rental support, and decongestion activities;
- Integration of protection-sensitive approaches, especially for high-risk groups;
- Restoration of pipeline functionality and last-mile delivery capacity.

The Cluster aims to reach **330,733** individuals this quarter. This will require at least **\$20.2** million in new funding to stabilize operations, close critical gaps, and scale up the response where it is needed most.

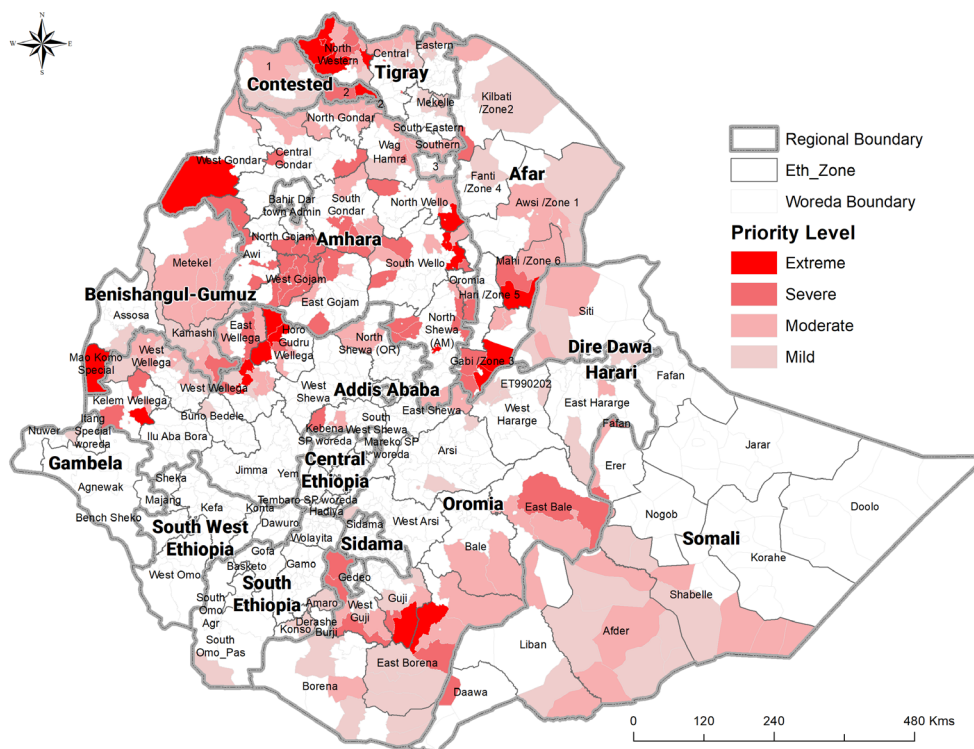


Photo: Ethiopia ESNFI Cluster

Severity and Priority Needs

In this prioritization round, 24 woredas across Afar, Amhara, Contested areas, Benishangul-Gumuz, Oromia, and Tigray have been classified as facing extreme shelter and NFI needs. This reflects the worsening situation in displacement sites, where shelter conditions are deteriorating rapidly, humanitarian coverage remains limited, and the upcoming rainy season threatens to further weaken fragile structures.

In collective centers and informal settlements, the lack of adequate shelter and essential non-food items fuels tensions, triggers secondary displacement, and escalates health and protection risks. The crisis is most acute in Amhara, Oromia, and Tigray, which together host approximately **65%** of Ethiopia's internally displaced population and account for the majority of woredas categorized as extreme or severe.



In the previous response cycle, seven woredas—three in Afar, one in Contested Area 2, one in Oromia, and two in Tigray—received some level of shelter or NFI support. However, 11 woredas remain classified as extreme, with persistent gaps in service delivery. An additional 12 woredas have been reclassified from “severe” to “extreme” due to worsening living conditions in displacement sites.

This evolving severity landscape underscores the need for a flexible, data-informed response. In this planning cycle, the ES/NFI Cluster will prioritize the most critically affected woredas, guided by updated assessments, operational feasibility, and partner capacity. The objective is to reach **330,733** individuals with life-saving shelter and NFI support. To meet this goal, the Cluster requires at least **\$20.2** million in funding to fill critical gaps in high-severity areas.

The Cluster’s approach remains **needs-based and severity-driven**, focusing on areas with the lowest coverage, the most compromised shelter conditions, and the highest protection risks. To ensure effective use of available resources, all partners are strongly encouraged to **coordinate closely with sub-national ES/NFI Clusters** and align interventions with the latest prioritization guidance.

Priority Overview



HRP 2025 Target
446k



Financial Requirement
\$20.2M



R2 Target
51k



Urgent Requirement
\$3.5M

Amhara

Amhara remains a priority for the ES/NFI Cluster during this response cycle, with displaced populations spread across 44 sites, including collective centers, planned sites, spontaneous settlements, and large numbers living within host communities, many of whom remain unsupported. The highest concentration of IDP sites and collective centers is in Eastern Amhara, particularly in North Shewa, North Wello, and South Wello Zones, while Western Amhara has seen an increase in displacement due to conflict, with limited assistance reaching those affected.

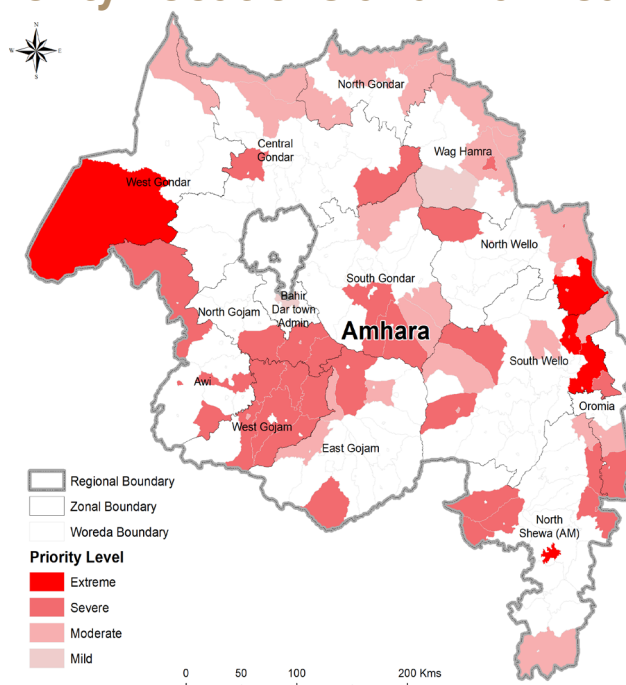
A March 2025 assessment across six sites in North and South Wello confirmed severe overcrowding, degraded shelter conditions, and a total absence of recent NFI distributions. Many shelters are shared, unsafe, and ill-equipped for weather exposure, especially with the rainy season.

In addition, security and access challenges persist in locations such as Habru, North Wello, Thehulederie, South Wello, and Quara, West Gondar. Partners planning to respond in these high-need areas are strongly encouraged to coordinate closely with the Access Working Group to ensure safe, timely, and principled delivery of life-saving shelter and NFI support.

Priority Locations and Planned Activities



Partners
6



Amhara

North Wello

Habru/Jara

South Wello

Thehulederie

Kalu

Hike town

North Shewa

Deberbirhan town

West Gondar

Quora

Response Options

Emergency shelter kits for those in IDP sites

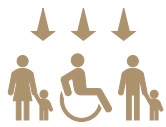
Distribution of essential ESNFI kits for both existing and new IDPs in sites

Decongestion measures in overcrowded collective centers

Protection-sensitive interventions, with a focus on GBV risk mitigation and improved site safety



Tigray and Contested Zone



**HRP 2025
Target
623k**



**Financial
Requirement
\$28.9M**



**R2 Target
168k**



**Urgent
Requirement
\$9.8M**

Priority Locations and Planned Activities



Partners

9

Contested

Zone2

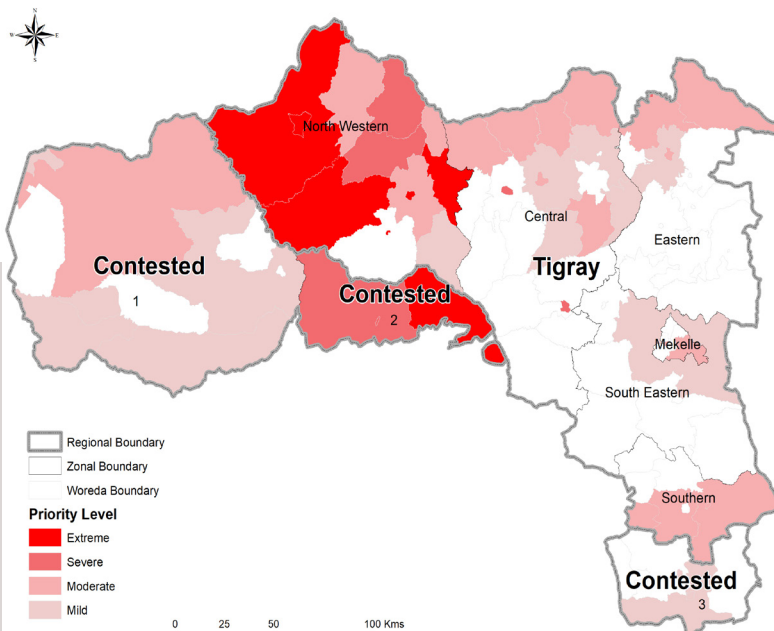
Laelay Tselemti/ Dima



**R2 Target
1k**



**Urgent
Requirement
\$43k**



Tigray

North Western

Asgede
Endabaguna town
Sheraro town
Tahtay Adiyabo
Laelay Koraro
Shire Endaslasie town

Central

Abiy Adi town



**R2 Target
167k**



**Urgent
Requirement
\$9.8M**

Response Options

Emergency shelter kits for new IDPs and Rental support for those with the host community



Distribution of the Integrated Shelter & Essential NFI (with optional bedding or Kitchen set) for the existing IDPs



Decongestion measures in overcrowded collective centers



Protection-sensitive interventions, with a focus on GBV risk mitigation and improved site safety

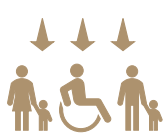


Tigray remains a critical operational priority for the ES/NFI Cluster due to the rapidly deteriorating shelter conditions prevalent across displacement sites. The situation is compounded by prolonged resource shortages, overcrowding, and fragile shelter structures, which have significantly worsened the living standards in the region.

As of March 2025, only 3% of the Cluster's target population (501,000 individuals) had been reached with shelter or NFI assistance. This low coverage starkly highlights the unmet needs of most displaced households, many of whom lack basic shelter support and essential non-food items (NFIs). The evictions in urban areas, and the movement of IDPs from host communities to overcrowded collective centers and informal settlements in rural and semi-urban areas further exacerbate the challenges.

Despite limited relocation efforts, IDPs continue to reside in 92 collective centers, of which 65% are schools. Conditions in these centers are marked by severe overcrowding and a lack of partitions, creating significant health, safety, and protection risks for the inhabitants.

Afar, Benishangul and Oromia



**HRP 2025
Target**
1.2M



**Financial
Requirement**
\$55.1M



R2 Target
112k



**Urgent
Requirement**
\$6.9M

Priority Locations and Planned Activities

Benishangul Gumuz

Mao Komo Special

Mao Komo Special



R2 Target
10k



**Urgent
Requirement**
379k

Afar

Mahi/ Zone 6

Sibaybi



R2 Target
64k

Gabi/ Zone 3

Amibara

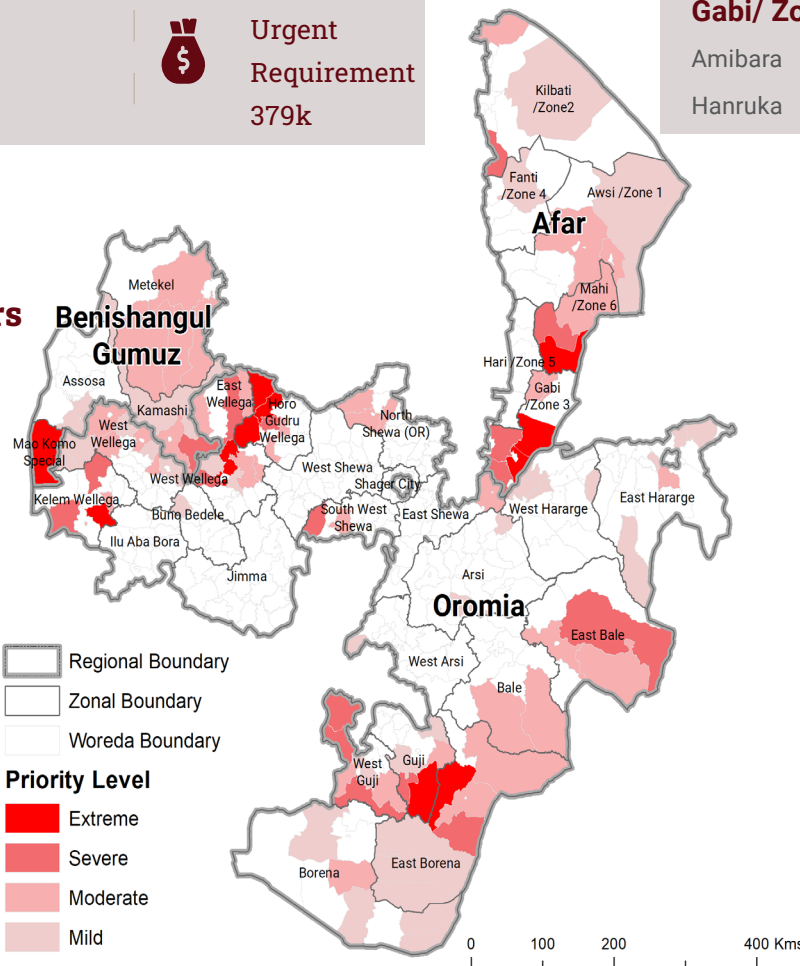
Hanruka



**Urgent
Requirement**
\$4.4M



Partners
14



Oromia

Horo Gudru Wellega

Abe Dongoro

Amuru

Jarte Jardega

Kelem Wellega

Hawa Galan

East Borena

Gora Dola

East Welega

Guto Gida



R2 Target
37k



**Urgent
Requirement**
\$2.1M

Response Options

ESNFI/NFI kits for
IDPs depending on
the settlement type



Distribution of the Integrated
Shelter & Essential NFI (with
optional bedding or Kitchen
set) for the existing IDPs



Emergency shelter kits for
households in unsafe or
makeshift structures and
Rental support for those
with the host community



Protection-sensitive
interventions, with a focus
on GBV risk mitigation and
improved site safety



Annex

Ethiopia ES/NFI Cluster Priority 1 and Priority 2 Woredas

Region	Zone	Woreda	Target	Priority Level
Tigray	North Western	Tahtay Adiyabo	10,466	Priority 1
Tigray	North Western	Shire Endaslasie town	65,186	Priority 1
Tigray	North Western	Asgede	27,209	Priority 1
Tigray	North Western	Sheraro town	18,760	Priority 1
Tigray	North Western	Endabaguna town	12,598	Priority 1
Tigray	North Western	Laelay Koraro	6,146	Priority 1
Tigray	Central	Abiy Adi town	26,259	Priority 1
Afar	Gabi /Zone 3	Amibara	48,355	Priority 1
Afar	Gabi /Zone 3	Hanruka	8,775	Priority 1
Afar	Mahi /Zone 6	Sibaybi	7,346	Priority 1
Amhara	North Wello	Habru	7,687	Priority 1
Amhara	South Wello	Thehulederie	2,155	Priority 1
Amhara	South Wello	Kalu	1,392	Priority 1
Amhara	South Wello	Hike town	1,335	Priority 1
Amhara	North Shewa (AM)	Debre Berhan town	23,950	Priority 1
Amhara	West Gondar	Quara	14,700	Priority 1
Oromia	East Wellega	Guto Gida	2,930	Priority 1
Oromia	Kelem Wellega	Hawa Galan	2,739	Priority 1
Oromia	Horo Gudru Wellega	Jarte Jardega	18,538	Priority 1
Oromia	Horo Gudru Wellega	Amuru	4,837	Priority 1
Oromia	Horo Gudru Wellega	Abe Dongoro	2,637	Priority 1
Oromia	East Borena	Gora Dola	5,745	Priority 1
Benishangul-Gumuz	Mao Komo Special	Maokomo Special	9,825	Priority 1
Contested	Area 2	Laelay Tselemti/ Dima	1,164	Priority 1

Region	Zone	Woreda	Target	Priority Level
Tigray	North Western	Seyemti Adyabo	7,349	Priority 2
Tigray	North Western	Adi Daero	9,747	Priority 2
Tigray	Central	Axum town	29,669	Priority 2
Tigray	Eastern	Zala Anbesa town	5,884	Priority 2
Afar	Kilbati /Zone2	Megale	10,780	Priority 2
Afar	Gabi /Zone 3	Awash Fantale	54,857	Priority 2
Afar	Gabi /Zone 3	Dulecha	21,804	Priority 2
Afar	Mahi /Zone 6	Yangudi	6,658	Priority 2
Amhara	North Wello	Kobo town	9,383	Priority 2
Amhara	North Shewa (AM)	Merhabete	9,682	Priority 2
Amhara	North Shewa (AM)	Eferatana Gidem	12,243	Priority 2
Amhara	North Shewa (AM)	Kewet	10,689	Priority 2
Amhara	West Gojam	Sekela	9,916	Priority 2
Amhara	West Gojam	Quarit	18,639	Priority 2
Amhara	West Gojam	Dega Damot	40,670	Priority 2
Amhara	West Gojam	Jabi Tehnan	19,382	Priority 2
Amhara	Wag Hamra	Sekota town	8,710	Priority 2
Amhara	North Gojam	Gonje	9,598	Priority 2
Benishangul-Gumuz	Kamashi	Mezniga	11,455	Priority 2
Oromia	East Wellega	Gida Ayana	9,574	Priority 2
Oromia	East Wellega	Diga	20,153	Priority 2
Oromia	South West Shewa	Ameya	18,886	Priority 2
Oromia	Guji	Saba Boru	32,036	Priority 2
Oromia	Guji	Aga Wayu	5,429	Priority 2
Oromia	West Guji	Abaya	12,970	Priority 2
Oromia	West Guji	Dugda Dawa	19,175	Priority 2
Oromia	West Guji	Gelana (West Guji)	14,091	Priority 2
Oromia	Kelem Wellega	Anfilo	5,342	Priority 2
Oromia	Horo Gudru Wellega	Horo Buluk	6,782	Priority 2
Oromia	East Bale	Seweyna	5,227	Priority 2
Oromia	East Borena	Gumi Idalo	8,872	Priority 2
Somali	Fafan	Babile (SM)	10,163	Priority 2
Somali	Erer	Lagahida	9,142	Priority 2
Somali	Liban	Quarsadula	5,818	Priority 2
Somali	Daawa	Hudet	22,014	Priority 2
Contested	Area 2	Tselemti/ West Telemt	9,951	Priority 2
Contested	Area 2	May Tsebri town	20,852	Priority 2

