



PALESTINE
SHELTER CLUSTER

Coordinating Humanitarian Shelter and Settlements

NATIONAL SHELTER CLUSTER MEETING

15 Oct 2025

INTRODUCTIONS

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AGENDA

- National Update
- Gaza update
 - ACF: Communal Warmth points
 - CRS: Emergency Shelter Kit Pilot Project
- West Bank update
- Information Management Update
- Technical Coordination
- Open discussion
- AOB

CONTEXTUAL / NATIONAL UPDATE

- **Gaza**

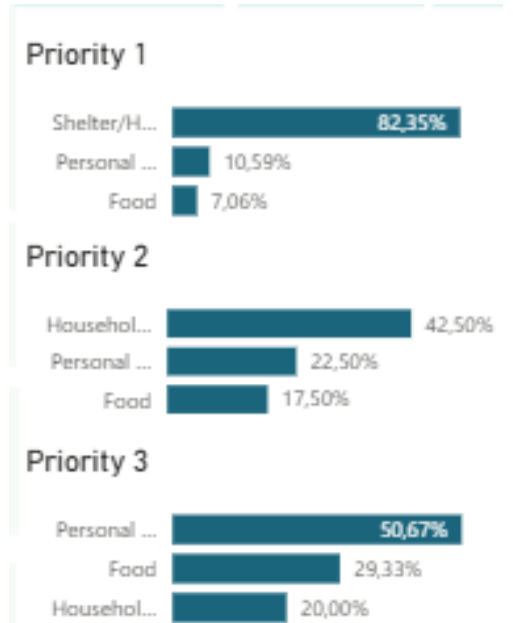
- 60-day Ceasefire humanitarian plan (OCHA)
- Catastrophic conditions for 1,45M People in need;
- Movements to the North: ~300.000 (10/1025)
- [Shelter Cluster Pipeline overview](#) (page 2 of the dashboard)
- Resubmit requests for preclearance: [UN2720 presentation](#)
- [Rapid building repairs](#)

- **West Bank**

- Gaza ceasefire and link to WB?
- [Needs assessment](#) & [Rental market assessment](#)
- [Tip sheet on OFC and upgrading SSB's](#) & [Shelter Minimum standards](#)

- **National**

- Flash appeal consultations. Draft to be ready 24/10
- [Shelter Cluster Palestine Guidelines](#)



GAZA UPDATE

Overview of the situation in Gaza

- The SMC monitors the population flow between different parts of the Gaza strip. **Until the 5th of October**, monitoring was focused on **populations displacing South**, while **from the 10th of October the focus shifted to monitoring people returning North and East** at the onset of the ceasefire.
- **Since 10 October**, approximately **309,699 displacement movements** have been observed crossing **from south to north** primarily through Al-Rasheed Road, with additional movements noted along Salah Al-Deen Road.
- **In addition, since 10 October 22,700 displacement movements** were recorded **from the western parts of Khan Younis towards the eastern areas** of the governorate, reflecting a shift in movement patterns within the southern region.
- However, **reverse movements were also observed**, likely as people checked damaged homes or returned south and west **due to limited services and massive destruction in northern and eastern areas**.
- It was noticed that **the majority of people were moving without their belongings, just to check their damaged homes and decide on the feasibility of return of their families**.

Visit to Gaza City



Shelter Response in Gaza

- Since the approval for the entry of shelter materials, **a total of 15,840 tents** have entered the Gaza Strip, **along with 7,521 bedding items and 16,160 tarpaulins**.
- Over the past two weeks, **4,870 tents entered Gaza; however, 3,874 were intercepted** and did not reach the intended beneficiaries, **while 1,980 tents were successfully distributed**. In addition, **3,900 tarpaulins were distributed** through partners.
- **A total of 39,550 bedding items have been distributed** to affected families, drawing on both newly entered supplies and existing partner's stocks.
- **All Distributions** took place prior to and during the current reporting period, **mainly in Khan Younis and Deir al-Balah**. Households were selected **based on the Shelter Cluster's targeting and prioritization criteria**, ensuring that assistance reached the most vulnerable families, **including referral cases from Protection partners**.

Challenges of Shelter Response in Gaza

- Despite the passage of **more than seven weeks** since the first approvals, **the flow of shelter materials into Gaza remains extremely limited**. Only **four Shelter Cluster partners currently hold approvals**, and **the pace of entry continues to be slow, irregular, and unpredictable**, hindering the scale-up of the shelter response.
- Even with the ceasefire announcement, **significant challenges persist**, including the fact that **many INGOs are still not authorized to dispatch materials**, and **issues related to donation numbers and customs clearances** continue to **cause major delays**. These **bottlenecks severely restrict the entry of essential shelter supplies** into Gaza.
- **Strong advocacy remains essential** to overcome these barriers. For example, approximately 400,000 tarpaulins and 23,000 tents are currently awaiting customs clearance in the Jordan corridor, while hundreds of thousands of NFI items remain stuck due to the lack of donation numbers required for clearance.

Challenges of Shelter Response in Gaza

- Partners remain unable to respond to needs in the north due to rejections on the entry of shelter materials into northern Gaza.
- **The rapidly shifting situation in Gaza** , from hundreds of thousands moving to the middle and southern areas, to the current return movement toward Gaza City following the ceasefire announcement **has made planning challenging.**
- **The approved routes** for the collection of shelter materials **remain unsafe**, leading to all **supplies being intercepted by crowds and looted.** The **total number of tents** reportedly entered into Gaza by shelter cluster partners, **around half have not reached our partners**

Preparedness | Key Points

- The Shelter cluster has updated its part in the **Inter Agency Gaza Ceasefire plan** and participated in the relevant meetings and discussions.
- Ongoing discussions and consultations with partners on several important topics, including:
 - Partners' assessments and **distribution of Shelter/NFIs based on verified needs**.
This is to ensure that partners conduct proper needs assessments before distributing items and **prioritize the most vulnerable individuals**, rather than relying on ready beneficiary lists from various sources, as was previously done, where distribution was carried out without verification.
 - Partner's **capacity for storage of Materials** (warehouses and distribution points) and the possibility to cooperate with other partners in this regard.
 - Materials pipeline, resubmission of preclearance requests**, and received approvals/denials.

Preparedness | Key Points

- **SC developed guidance on targeting and prioritization**, highlighting the different shelter assistance needs for various caseloads and displacement settings such as collective centers, formal and informal shelters, host community, and returnees to partially damaged homes, etc. Also, it includes guidance on the vulnerability criteria and household assessment.
- Additionally, **an intersectoral referral system is developed** between the SC and the protection cluster and its AORs, with open channels with other clusters for referrals, and keeping a percentage of the items in stock for such response.
- Working with partners on the respective winterization plans and the overall SC plan
- Rapid Reporting tool

COMMUNAL WARMTH POINTS

ACF

EMERGENCY SHELTER KIT PILOT CRS

WB UPDATE

Projected Displacement Trends – West Bank

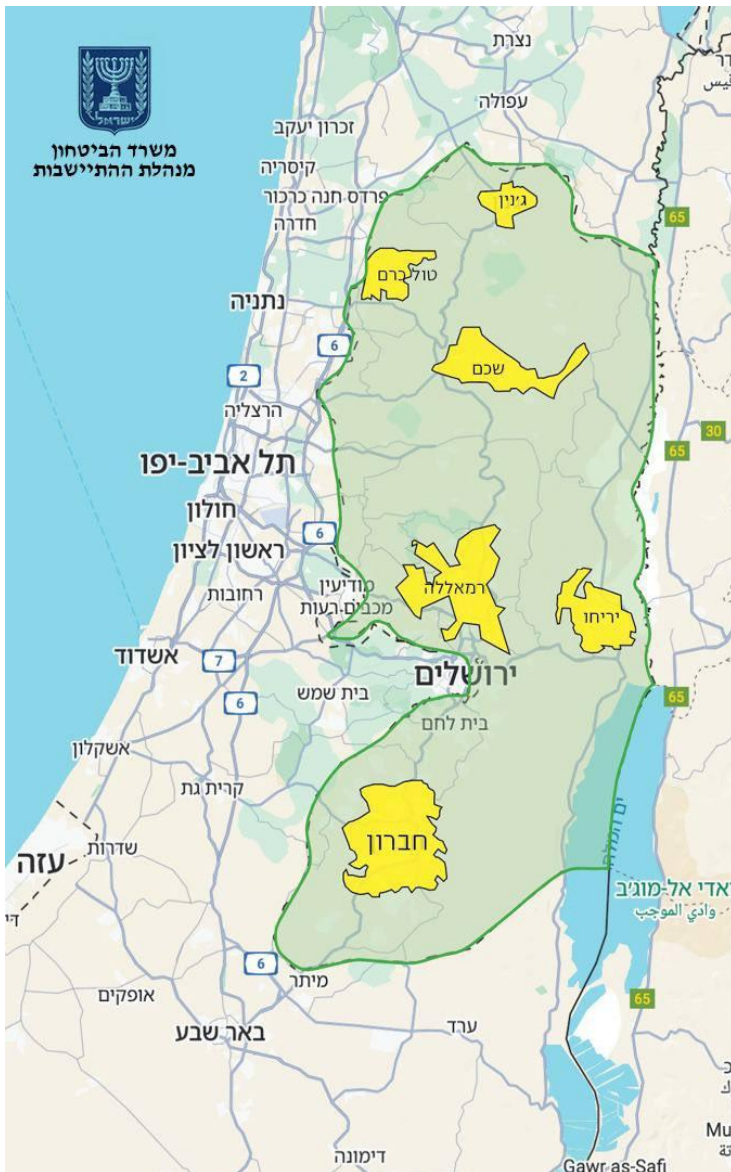
Gaza Ceasefire and West Bank Implications

- The recent ceasefire in Gaza is a positive development and hopefully will be sustained.
- However, the government may attempt to “reward” its members with additional measures in the West Bank, including:
 - Acceleration of the annexation plan.
 - Increased risk of forcible transfer, demolitions, and settler violence.
- This situation requires close monitoring to ensure adequate preparedness and strengthened response capacities.
- Coupled with **targeted advocacy to hold or halt any plans** that may negatively impact affected communities. Such advocacy is essential to influence decision-makers, protect vulnerable populations and preventing mass displacement.

WB UPDATES: Projected Displacement Trends

Cause of Displacement	Location / Area	Details & Calculation Basis	Estimated People Displaced
1. Current displacement – Northern West Bank (Jenin, Tulkarm & Nur Shams RCs)	Northern West Bank	Displaced as of 10 Sept 2025	32,000
2. Displacement from Refugee Camps due to Military Operations	▪ North WB: ▪ Ein Beit al Ma' Camp (Nablus, 30% of 9,688) ▪ Al Fara'a Camp (Tubas, 15% of 11,044) ▪ Centre WB: ▪ Jalazone Camp (Ramallah, 15% of 16,713) ▪ South WB: ▪ Al Arroub Camp (Hebron, 20% of 15,936)	Camps identified as most at risk of military operations leading to partial displacement.	2,900 + 1,600 + 2,500 + 2,400 = 9,400
3. Displacement due to Settlement Expansion, Settler Violence & Annexation Acceleration	Jordan Valley (Tubas, Nablus): 30 communities at risk (10 full displacement) → 600–700 people. Eastern Ramallah: 4 communities → 250 people. Jericho: 10 communities → 600–700 people. Jerusalem: E1 plan (25 communities) → 1,500 people; Ma'ale Adumim sovereignty road plan → 200–300 people. Bethlehem: 2–3 communities → 150–200 people. Hebron: Masafer Yatta (all communities) → 1,200 people; 6 other communities → 360–400 people.	Based on multi-source risk analysis of communities facing forcible displacement.	Approx. 5,560 – 6,250
4. Displacement due to Demolitions (Lack of Permits / Punitive)	West Bank (all areas)	Projected 30% increase through 2026	2,300
Projected displacement figure including 32'000 for the displacement from Jenin/Tulkarm/Nur Shams RCs)			Approx 50, 000

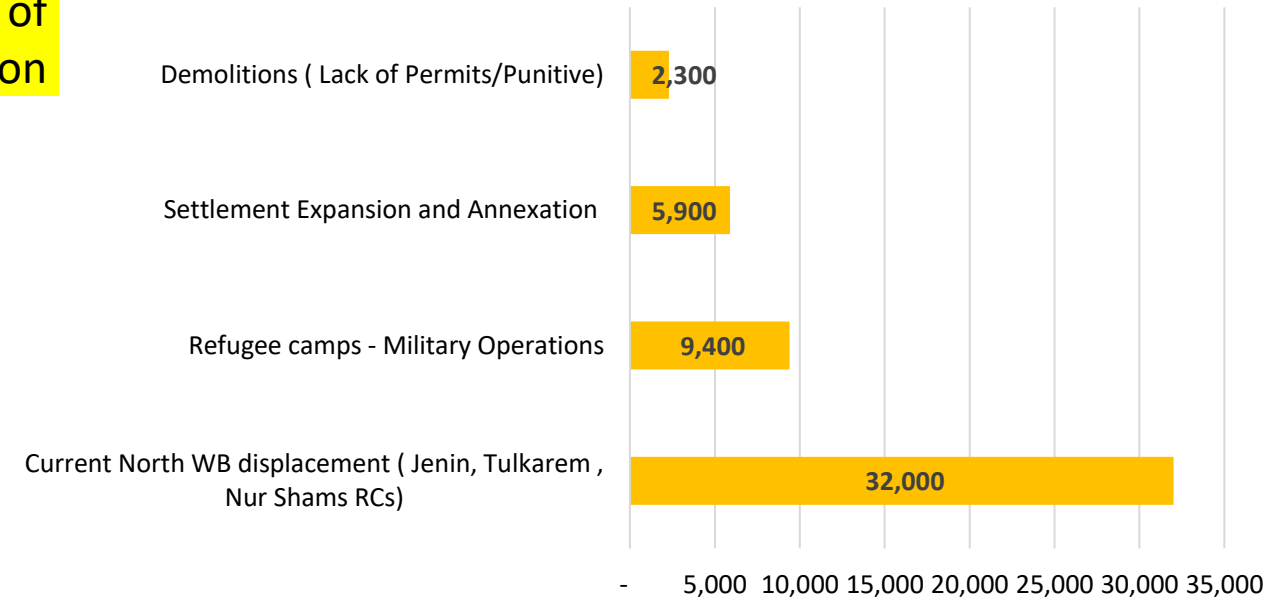
WB UPDATES



The map presented by Finance Minister proposes Israel annexing 82% of WB, and has the Ministry of Defense's logo on it.

Drivers and Dynamics of Displacement Across the West Bank (Outlook)

Projected People Displaced in West Bank



WB UPDATES

Recent Responses:

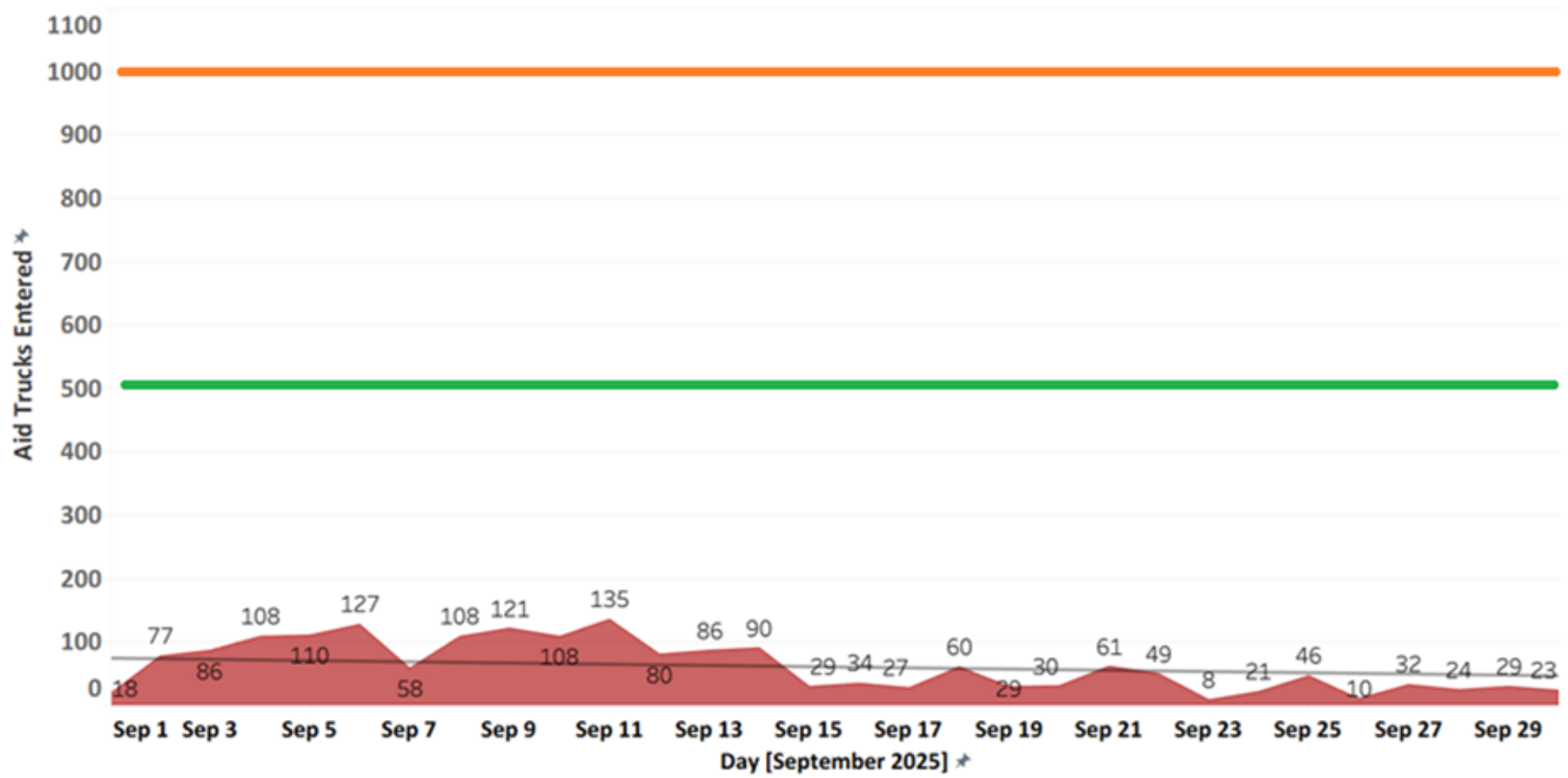
Organization	Number of HHs	Interventions
Acted	48	prefab units and Cash as a demolition response
Action Against Hunger	56	Tents and NFIs for displaced families from area C
MA`AN Development Center	378	cash for rent and bedding items
Norwegian Refugee Council	876	Cash for rent and NFIs
Palestinian Housing Council (PHC)	27	substandard shelter rehabilitation in
Première Urgence Internationale	400	shelter protection measures (fences, doors,...) /settler violence
Total	1,785	

Follow up:

- Please provide your inputs for the Flash Appeal by **Thursday 16th** , to revise the prioritized interventions, vulnerable groups/communities, and the number of people in need (PiN) and targeted beneficiaries.
- Partners who have completed the rental support are encouraged to conduct a PDM using the KPIs outlined in the Rental Support Guidance, with particular focus on:
 - Outstanding rent debts management.
 - Enforcement of payments from tenants to landlords.
 - Eviction trends linked to inability to pay rent.
 - and other key indicators to inform the second round and apply necessary corrective measures.

IM UPDATE (Gaza)

IM UPDATES (Truck Movement Status)



Daily Gaza Tents Entry and Distributed - Sep - Oct 2025

Date

All

Press CTRL for multiple selection

Organization

All



TENT

15.84K

Tents Entered To Gaza Strip



TENT

8.01K

Tents Distributed



TENT

7.60K

Tents Intercepted



TARPAULIN

16.16K

Tarps Entered to Gaza Strip



TARPAULIN

8.10K

Tarps Distributed



75.21K

Bedding items Entered



45.00K

Bedding items Distributed

Internal Shelter Cluster Dashboard - IM updates

Latest update on 12/10/2025

Daily Gaza Tents Entry and Distributed - Sep - Oct 2025

Date

All

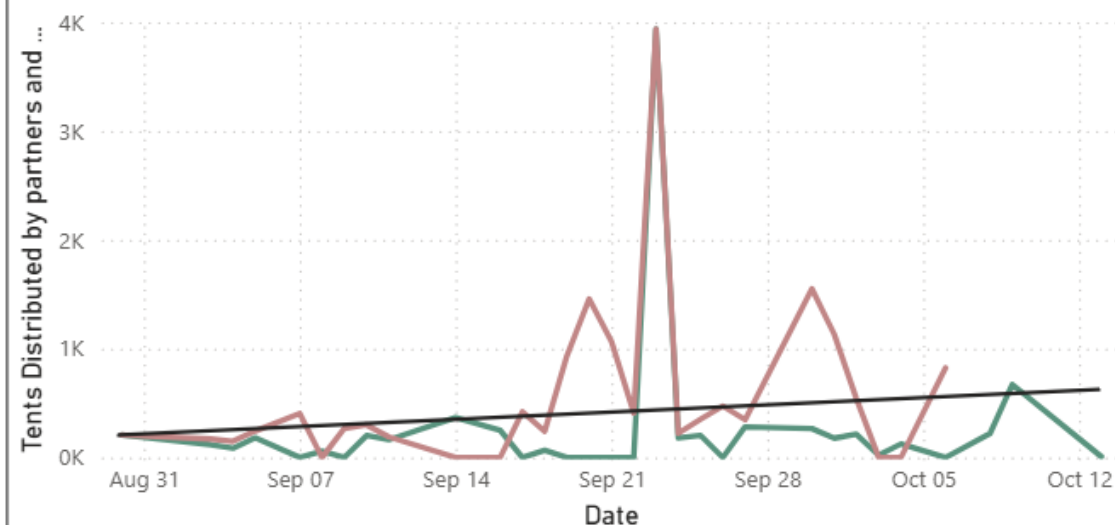
Organization

All

Press CTRL for multiple selection

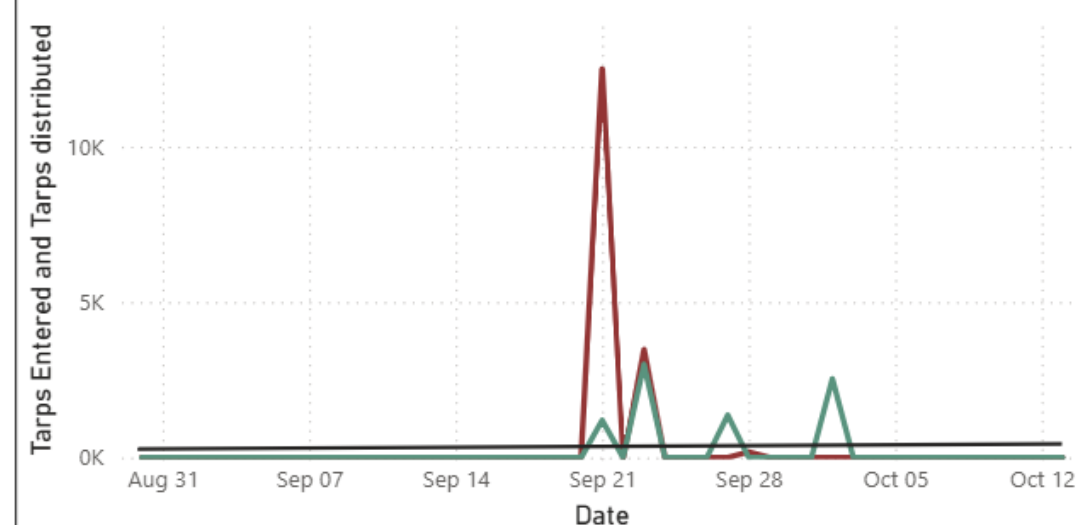
Tent Entred via Tents Distributed by partners

● Tents Distributed by partners ● Tent Enterd



Tarps Entered via Tarps distributed by partners

● Tarps Entered ● Tarps distributed



IM UPDATES (Pipeline Status)

Completed Procurement



TENT

53,914



TARPAULIN

513,836



BEDDING ITEMS

2,521,842



SEARCHLIGHT

23,128

The Government Media Office

Ongoing Procurement



TENT

28,326



TARPAULIN

399,542



BEDDING ITEMS

2,909,847



SEARCHLIGHT

2,112

IM UPDATES (Gap Analysis Result as of 10th of Oct)

Based on the number of people reached over the past six months and the number of people newly displaced during the same period, a thorough analysis—taking all relevant factors into account—indicates that a significant number of people still urgently require shelter assistance.

Emergency Shelter Items



TENT



TARPAULIN



PLASTIC
SHEET

1.48 M



PEOPLE IN
NEED

Household Items



MATTRESS



BLANKET



CLOTHING

1.47 M



PEOPLE IN
NEED

IM UPDATES(Damage Figures and Shelter)

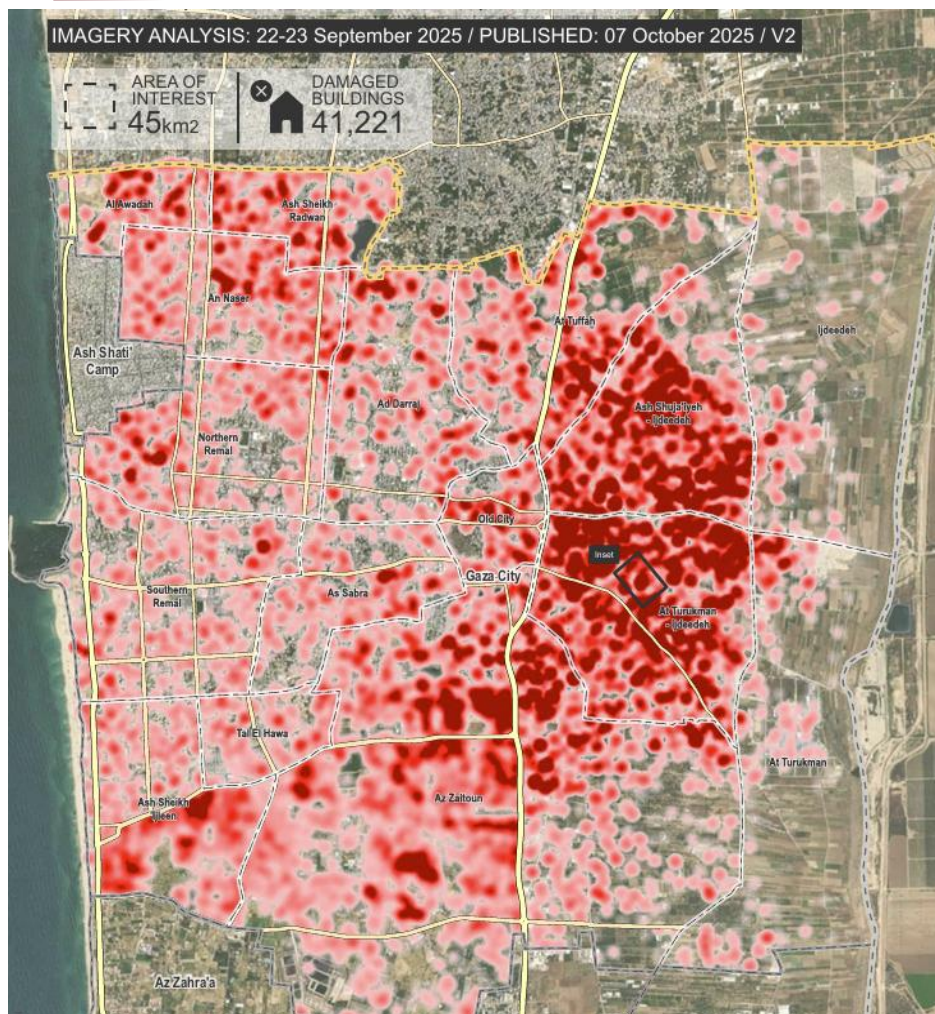
Source #1: The Government Media Office : 7 Oct 2025

288,000⁺	153,000$\approx$	148,000$\approx$	268,000$\approx$
Families without Shelter	Partially damaged Housing Unit	Severely damaged Housing Unit	Totally Destroyed Housing Unit
	125,00⁺		
	Tent Completely Deteriorated and No Longer Usable out of 135,000		

IM UPDATES(Damage Figures and Shelter)

Source #2: United Nations Satellite Centre (UNOSAT) : 7 Oct 2025

UNOSAT Gaza Governorate Comprehensive Damage Assessment



- The analysis is based on **satellite imagery collected on 22–23 September 2025**, compared with imagery from **8 July 2025**.
- As of **22–23 September 2025**, approximately **83% of all structures in Gaza City are damaged**.
- An estimated **81,159 housing units** have been damaged
- This is a **preliminary analysis** and has **not yet been validated in the field**.

Technical Update

West Bank

- [Shelter Minimum Standard Guidance](#)
- This guidance provides the minimum technical standards for shelter interventions in the West Bank. It helps humanitarian partners design and implement safe, dignified, and adequate shelters for vulnerable households, especially those living in substandard or unsafe conditions.
- Along with [scoring sheet](#)
- [Occupancy free of charge](#)
- This tipsheet provides practical guidance for Shelter Cluster partners implementing the Occupancy Free of Charge (OfC) approach in the West Bank. The intervention aims to improve living conditions for internally displaced families by upgrading unfinished or substandard buildings where they currently reside, or by preparing vacant units that can be offered rent-free or at reduced rent by upgrades.
- [Rental Assistance Second Round](#), scoring sheet, has been reviewed with SAG members

Gaza

- Damage Assessment Meeting held this week. SC coordinating with partners on next steps to carry out damage assessments – some plans by development actors underway.
- Documents ready for publishing and links will be shared this week:
 - SOK and Tarpaulin Packages Technical Guidance ready for publishing.
 - Local Coping Mechanisms documents ready for publishing.
- Ad-hoc Technical meeting planned for next week:
 - Detailed discussion on lessons learned from CRS ESK pilot (to inform revision of emergency assistance packages)
 - Snapshot of all technical resources developed so far
 - Outlining next technical priorities in light of ceasefire.
- Winterization IEC being developed by IEC sub-TWG.

Discussion /Q&A / AOB

- **Upcoming meetings:**

- National SAG: October 30th
- Gaza Shelter Cluster meeting: 10:30 AM, Sunday October 19th
- Gaza SAG meeting: 2:00 PM, October 23rd
- WB Shelter Cluster meeting: 10:00AM, Tuesday October 28th
- WB SAG meeting: 10:00AM, 4th November.
- Ad-hoc technical meeting: 12:00 PM, 21st October
- **Next National Shelter Cluster meeting: 1PM, October 29th**
 - Partner presentation?